



**LETTER OF INTENT  
ON  
ENHANCED COOPERATION ON CIVIL PREPAREDNESS AND RESILIENCE  
BETWEEN  
FINLAND AND DENMARK**

Helsinki, 4 March 2025

Finland and Denmark will in light of the concerning security situation in Europe and beyond – and as close allies and neighbours – enhance our cooperation on civil preparedness and resilience across a number of areas. Here we will share knowledge and best practice and strive to learn from each other to be better prepared to prevent and manage crises, conflict and worst-case scenarios such as armed aggression against an EU Member State or NATO. We need preparedness and strength not to wage war, but to maintain peace.

While civil preparedness and resilience is primarily an area of national competence, enhanced bilateral cooperation underpins and reinforces the work being done within the framework of EU, NATO and the Nordic Haga Cooperation. It will be supported by regular bilateral consultations. EU strategies will constitute an important basis for the strengthened preparedness and resilience cooperation.

Bilaterally, Finland and Denmark commit to enhance our cooperation on a range of topics, starting with a special focus in the following key areas:

- **Civil preparedness:** Finland and Denmark will continue to strengthen the cooperation on civil preparedness and protection of civilians in general, especially by sharing knowledge about issues such as public warning, civil defence shelters, preparedness guides and public-private cooperation.
- **Hybrid threats and critical infrastructure:** Finland and Denmark share concerns over the current threat and risk picture both of our countries face, especially with regard to hybrid threats and cyberattacks. These threats can affect all levels of society – individual citizens as well as the public and private sector. Finland and Denmark will therefore aim at strengthening the cooperation and knowledge sharing on cyber security. Finland and Denmark will also strengthen the cooperation on mitigating hybrid threats, not least in regard to critical infrastructure and especially in the Baltic Sea and other adjoining waters.
- **Rescue services:** Finland and Denmark will continue to enhance the cooperation with regard to rescue services. This includes emergency response in times of crisis, as well as knowledge sharing, training and exercises in various areas of rescue services.
- **Ukraine:** Finland and Denmark share serious concern over the development in Ukraine and Russia's illegal war of aggression. Finland and Denmark will continue efforts to assist Ukraine with equipment for civil protection, donations, including the field of training and education of firefighters and personnel for civil protection, including civil defence. These efforts will also be discussed and developed in cooperation with other Nordic countries. Finland and Denmark will also share knowledge about lessons learned from the war and discuss how to apply them in our own countries.

This Letter of Intent does not constitute a legally binding commitment under international or national law, and commitments are subject to national procedures and decisions.

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of Finland

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Minister of Resilience and Preparedness  
of Denmark